

COUNTY GOVERNMENT OF SAMBURU



BUDGET IMPLEMENTATION REPORT

FOR THE YEAR 2024/25 (Q1)

OCTOBER 2024

PREFACE

This First quarter of the year report fulfills the county's obligation under Section 166 of the Public Finance Management Act to prepare and publish quarterly budget implementation reports. The law specifies that these reports shall contain both financial and non-financial information. This is the first report in FY 2024-25 and presents information on-budget performance by the departments at the beginning of the financial year 2024-2025. Information on-budget performance is presented on aggregate and on individual department performance.

The report provides details about revenue, expenditure, and capital projects. Information is provided at the program and sub-program level in a format that is consistent with the approved budget estimates.

The County's approved budget for FY 2024/25 was Kshs.7.325 billion, comprising of Kshs.2.25 billion (36.6 percent) and Kshs.5.06 billion (63.4 percent) allocation for development and recurrent programs respectively.

The total payments during the reporting period, the County spent Kshs 1.258 billion which comprise of Kshs 1.104 billion on recurrent programs and Kshs 154 million on development activities. The overall absorption rate is 17 percent

I would like to emphasize to all stakeholders, Departmental heads to ensure efficiency and high absorption of Development funds to enable County achieve its objective, take necessary action towards the enhancement of transparency and accountability in the management of public resources as enshrined in the Constitution and PFM Act, 2012.



Hon Silvana Kaparo

CECM – Finance, Economic Planning and ICT



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Abbreviations

CRF	Consolidated Revenue Fund
FY	Financial Year
KDSP	Kenya Devolution support programmes
KUSP	Kenya Urban Support Programme
Kshs	Kenya Shillings

Overview of FY 2024/25 Budget

1. T

he County's approved budget for FY 2024/25 is **Kshs.7.325 billion**, comprising **Kshs.2.257 billion** (31 percent) and **Kshs.5.06 billion** (69 percent) allocation for development and recurrent programs respectively.
2. T

o finance the budget, the County expects to receive Kshs.5.8 billion (79 percent) as the equitable share of revenue raised nationally, generate Kshs.281.6 million (4 percent) from own sources revenue, and a cash balance of Kshs.400 million (5 percent) from FY 2023/24. The County also expects to receive Kshs.837 million (11 percent) conditional grants, which consists of Kshs.7.1 million Danida health support funds, Kshs.37.5 million Kenya Devolution Support Program II, Kshs. 17,500 Mineral royalties, Kshs.41.2 million Kenya Livestock Commercialization Project, Kshs.50 Million Kenya Urban support Programm UIG and UDG, Kshs.173 million Food system resilience project(FSRP), Kshs.168 million road levy maintenance, Kshs. 46 Million Community health promoters, Kshs.10 million Kenya Agricultural Business Development Project (KABDP) and Kshs.150 million for financing Locally led climate Action.
3. I

n the first quarter of FY 2024/25, the County received Kshs.475.5 million as the equitable share of the revenue raised nationally, raised Kshs.100.857 million as own-source revenue, and had a cash balance of Kshs.451.3 million from FY 2023/24. The total funds available for budget implementation during the period amounted to Kshs.1.027 billion, as shown in Table 1

Table 1: Samburu County, Revenue Performance in the First Quarter of FY 2024/25

S/No.	Revenue Category	Annual Budget Allocation (Kshs)	Actual Receipts (Kshs.)	Actual Receipts as Percentage of Annual Budget Allocation (%)
A.	Equitable Share of Revenue Raised Nationally	5,806,692,471	475,516,562	8
B.	Conditional Grants from the National Government	5,806,692,471	475,516,562	8
1.	Community Health Promoters	46,140,000		
2.	Road Maintenance Fuel Levy Fund	168,450,780		
Sub Total		214,590,780	0	
C	Loans and Grants from Development Partners 9			
1	Mineral Royalties	17,501	0	0
2	Kenya Livestokes Commercialization Projectsct (KELCLOP	41,250,000		0
3	IDA (World Bank) - Credit - Food Systems Resilience Project(FSRP)	173,076,923	0	0
4	Kenya Urban Support Program (Grant)-UIG	35,000,000	0	0
6	IDA (WB) Credit: Kenya Devolution Support Project (KDSP) Level 1 Grant	37,500,000		0
7	IDA (WB) Credit: Kenya Urban Support Project (KUSP) –Urban Development Grant (UDG)	25,375,442		0
8	DANIDA Grant	7,117,500		0
9	Sweden - Agricultural Sector Development Support Programme (ASDSP) II	10,918,919		0
10	ELRP (Locust)	142,500,000		0
11	Finance Locally led Climate Action Program(FLLoCA)	150,000,000		0
	Sub Total	622,756,285		
D	Other Sources of Revenue			
12.	Own Source Revenue	281,630,140	100,857,218	36
13.	Balance b/f from FY 2023/24	400,000,000	451,300,106	113

Sub Total		681,630,140	552,157,324	81
Grand Total		7,325,669,676	1,027,673,885.6	14

Source: Samburu County Treasury

Conditional grants and loans

During the reporting period the County did not received any conditional grants from the national government, loans and grants from development partners as indicated in Table 1 above.

Own Source Revenue Performance Q1 FY 2024-25

In the first quarter of FY 2024/25, the County generated a total of Kshs100.857 million as own-source revenue. This amount represented an increase of 120.3 percent compared to Kshs.83 million realized during a similar period in the first quarter of FY 2023/24 and was 36 percent of the annual target. The increase can be attributed to fact county has adopted the new measures of increasing own source revenue and one of them is automation, the game reserve which is the major source of the county's OSR is beginning to receive a lot visitors and sale of County old motor vehicles as shown in Table 2

Table 2. Own Source Revenue Performance Q1 2024-25

CODES	REVENUE STREAMS	KSHS
1520100	Land Rates	1,176,530.00
1520200	Single Business Permits	1,177,052.00
1520300	Total Cess Receipts	2,824,565.00
1530331	Game Parks/Nature Reserves Fees	63,677,836.75
1550100	Markets/trade centres fees	472,871.00
1580411	Slaughter House and Inspection Fees	548,150.00
1550200	Vehicle Parking Receipts/Transport	76,410.00
1580211	Hospital Charges	2,949,540.00
1140501	Liquor License	1,839,005.00

1420102	INSURANCE RECOVERIES	1,183,205.00
1530125	SALE OF MOTOR VEHICLES	22,361,190.00
1540100	Miscellaneous Revenue	263,862.80
1530126	Advertisement	2,307,000.00
	TOTAL	100,857,217.55

4. Exchequer Issues

The Controller of Budget approved withdrawals of Kshs.**895.65** million from the CRF account during the reporting period. The amount comprises of **Kshs.741** million for recurrent and **154** million for Development programs

5. Overall Expenditure Review

During the reporting period, the County spent Kshs.**1.104** billion on recurrent programs and Kshs.**154** million on development activities.

6. Settlement of Pending Bills

The outstanding pending bills as of 30th June 2024 amounted to Kshs.582 million and comprised of Kshs.272 million for recurrent expenditure and Kshs.309.8 Million for development expenditure. At the beginning of FY 2024/25, the County prepared a payment plan to settle the entire bills in the financial year which will be factored in supplementary budget one later in the calendar year.

8. Expenditure by Economic Classification

Analysis of expenditure by economic classification indicates that Kshs.765 million was spent on employee compensation and Kshs.339 million on operations and maintenance as shown in 3.

Table 3: Summary of Budget and Expenditure by Economic Classification

Expenditure Classification	Budget (Kshs.)	Expenditure (Kshs)	Absorption (%)
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	County Executive	County Assembly	County Executive	County Assembly	County Executive	County Assembly
Total Recurrent Expenditure	4,456,517,631	611,949,367	990,724,609	114,103,774	22	19
Compensation to Employees	2,635,914,732	325,492,374	702,373,373	63,148,259	27	19
Operations and Maintenance	1,820,402,899	286,456,993	288,351,236	50,955,515	16	18
Development Expenditure	2,207,721,284	49,481,394	154,598,370	0	7	0
Total	6,664,238,915	661,430,761	1,145,322,979	114,103,774	17	17

Source: Samburu County Treasury

Expenditure on Personnel Emoluments

Regulation 25 (1) (b) of the Public Finance Management (County Governments) Regulations, 2015 sets a limit of the County Government's expenditure on wages and benefits at 35 percent of the County's total revenue. Expenditure on compensation to employees was 61 percent of the total expenditure for the reporting period and 26 percent of the first quarter proportional revenue of Kshs.2.9 billion.

Development Expenditure

During the period under review, the County spent Kshs **154** million on Development programs which is **7** percent of Kshs. **2.257** billion of total Development fund

Budget Performance by Department

Analysis of expenditure by Department shows that Department of Medical services, public health and sanitation, recorded the highest absorption rate of budget on recurrent funds at **35 %**. While Department of Roads, Transport and Public works recorded the lowest absorption of Recurrent funds at **3%**. Department of Tourism, Trade, Enterprise Development, and cooperatives had the highest absorption rate of Development Funds at **33%**, It's noted that the County Assembly did not report any expenditure on development activities as shown in Table 3 below;

Table 4: Budget Performance by Department FY 2024-25

DEPARTMENT	REC BUDGETED	REC ACTUAL	% ABSORPTION	DEVELOPMENT (Ksh.)	DEV ACTUAL	% ABSORPTION	TOTAL	ACTUAL	% ABSORPTION
County Assembly	611,949,367.00	114,103,774	19	49,481,394	-	-	661,430,761.00	114,103,774.00	17
County Executive	529,628,283.95	163,841,219	31	57,500,000	3,295,000	6	587,128,283.95	167,136,219.00	28
Finance, Economic Planning & ICT	774,829,723.86	87,259,455	11	55,500,000	3,975,000	7	830,329,723.86	91,234,455.00	11
Agriculture, Livestock Development, Veterinary Services & Fisheries	213,886,864.32	31,872,846	15	659,245,842	3,990,000	1	873,132,706.40	35,862,846.00	4
Water, Environment, Natural Resources & Energy	179,560,569.84	23,710,703	13	332,500,000	25,559,314	8	512,060,569.84	49,270,016.65	10
Education and Vocational Training	603,810,039.08	113,568,873	19	159,800,000	4,789,590	3	763,610,039.08	118,358,463.00	15
Medical Services, Public Health & Sanitation	1,351,316,841.73	519,945,117	38	153,700,000	8,586,961	6	1,505,016,841.73	528,532,078.00	35
Lands, Housing, Physical Planning & Urban Development	204,250,027.16	22,438,438	11	172,375,442	8,120,000	5	376,625,469.16	30,558,438.00	8
Roads, Transport & Public Works	120,019,773.62	4,035,311	3	349,900,000	23,105,230	7	469,919,773.62	27,140,541.00	6
Tourism, Trade, Enterprise Development & Cooperatives	234,244,088.53	13,764,873	6	220,000,000	73,177,275	33	454,244,088.53	86,942,148.00	19
Culture, Social Services, Gender, Sports & Youth Affairs	244,971,418.49	10,287,774	4	47,200,000	-	-	292,171,418.49	10,287,774.00	4
TOTAL	5,068,466,998	1,104,828,383	22	2,257,202,678	154,598,370	7	7,325,669,675.67	1,259,426,752.65	17

Source: Samburu County Treasury

Budget Execution by Programmes and Sub-Programmes

The budget execution by programs and sub-programs in the first quarter of FY 2024/25 is indicated are Table 4 below;

Table 5: Budget Execution by Programmes and Sub-Programmes for FY 2024-25

Sub Program	Description	Final Budget	Actual	Variance	Absorption
		KShs	KShs	KShs	%
	General Administration Planning and Support Services	77,440,569.50	23,335,341.70	54,105,227.80	30
101014210	Administration, Planning and Support Services	77,440,569.50	23,335,341.70	54,105,227.80	30
	Land use policy and Planning	30,108,637.50	8,844,108.55	21,264,528.95	29
102014210	Spatial planning	2,697,553.00	205,000.00	2,492,553.00	8
102034210	Survey And Mapping	25,181,380.00	8,149,357.00	17,032,023.00	32
102044210	Housing management services	2,229,704.50	489,751.55	1,739,952.95	22
	Livestock Resource Management and Development	269,626,084.00	19,082,147.60	250,543,936.40	7
103014210	Promotion of Dairy Production, Breeding and Disease control	12,989,312.50	7,737,913.75	5,251,398.75	60
103024210	Promotion of Value Addition of Livestock and Livestock Products	241,254,678.00	10,306,773.85	230,947,904.15	4
103034210	Livestock Diseases management and Control	8,263,108.00	250,000.00	8,013,108.00	3
103044210	Livestock marketing and rangeland management	7,118,985.50	787,460.00	6,331,525.50	11
	Fisheries Development	13,890,756.00	0	13,890,756.00	0
104014210	Development of capture fisheries resources	13,890,756.00	0	13,890,756.00	0
	Crop Production and Management	145,063,261.50	1,213,466.15	143,849,795.35	1
105014210	Agricultural Extension Research and Training	136,697,837.00	1,105,566.15	135,592,270.85	1
105024210	Crop Production and Food security	8,365,424.50	107,900.00	8,257,524.50	1
	Urban Centers Administration	111,849,779.00	81,788,141.00	30,061,638.00	73
106014210	Urban center management	111,849,779.00	81,788,141.00	30,061,638.00	73
	General Administration Planning and Support Services	36,932,300.50	3,725,401.00	33,206,899.50	10
201014210	Administrative services	29,385,296.50	3,227,701.00	26,157,595.50	11
201034210	Firefighting services	2,316,178.00	497,700.00	1,818,478.00	21
201044210	Design, implementation and supervision of public buildings	5,230,826.00	0	5,230,826.00	0

	Infrastructure, Roads & Transport Services	195,795,892.50	23,415,140.00	172,380,752.50	12
202014210	Rehabilitation of Roads, Drainage and Bridges	5,679,999.00	307,000.00	5,372,999.00	5
202024210	Design, supervision and rehabilitation of County Buildings	3,885,094.00	0	7,635,094.00	0
202034210	Street lights management	12,575,932.50	2,910.00	8,823,022.50	0
202044210	Public Road transport and parking	173,654,867.00	23,105,230.00	150,549,637.00	13
	General Administration Planning and Support Services	27,696,347.00	1,337,290.85	26,359,056.15	5
301014210	General administration	27,696,347.00	1,337,290.85	26,359,056.15	5
	Cooperatives Development and Management	13,759,580.50	606,800.00	13,152,780.50	4
302014210	Enhance Marketing Co-operatives	13,759,580.50	606,800.00	13,152,780.50	4
	Promote Commerce and Enterprises	24,003,342.50	10,419,627.45	13,583,715.05	43
303014210	Business Development Services for MSE's	1,197,787.50	337,340.00	860,447.50	28
303024210	Producer Business Groups	22,805,555.00	10,082,287.45	12,723,267.55	44
	Promotion of Tourism and Marketing	129,411,162.50	73,507,939.85	55,903,222.65	57
304014210	Establish & Management of County Tourism Information Centre	126,684,368.50	73,562,375.00	53,121,993.50	58
304024210	Tourism Training & capacity Building	0	-216,300.00	216,300.00	0
304034210	Tourism and Infrastructure Development	2,726,794.00	161,864.85	2,564,929.15	6
	Trade Development and Promotion	9,527,810.00	703,290.00	8,824,520.00	7
305014210	Domestic trade development	8,867,810.00	703,290.00	8,164,520.00	8
305024210	Market development and promotion of fair trade services	660,000.00	0	660,000.00	0
	General Administration Planning and Support Services(Trade)	23,223,802.00	367,200.00	22,856,602.00	2
306014210	General Administration Planning and Support Services	23,223,802.00	367,200.00	22,856,602.00	2
	Preventive and Promotive Health Services	229,779,058.50	87,157,835.75	142,621,222.75	38
401044210	Health Promotive Services	142,518,191.00	42,690,804.15	99,827,386.85	30
401054210	Communicable Disease Control	41,531,369.00	27,426,049.90	14,105,319.10	66
401064210	Non-Communicable Disease & prevention control	15,239,311.00	734,740.20	14,504,570.80	5
401074210	Maternal Health Services	30,490,187.50	16,306,241.50	14,183,946.00	53
	Health curative Services	473,082,763.50	382,145,397.15	90,937,366.35	81

402014210	Provision Of Essential Health Services In All The Levels	11,839,968.50	349,718.70	11,490,249.80	3
402044210	County Referral Services	300,895,573.50	258,508,804.45	42,386,769.05	86
402054210	Free Primary Healthcare	160,347,221.50	123,286,874.00	37,060,347.50	77
	General Administration Planning and Support Services	136,496,599.00	59,228,845.40	77,267,753.60	43
403014210	Health Infrastructure development	5,730,815.00	0	5,730,815.00	0
403034210	Human Resources for health	68,595,497.00	25,043,053.15	43,552,443.85	37
403044210	Research And Development	2,713,172.00	0	2,713,172.00	0
403054210	Health Policy, Planning & Financing	12,239,053.50	5,521,952.70	6,717,100.80	45
403064210	Health Standards and Quality Assurance Services	47,218,061.50	28,663,839.55	18,554,221.95	61
	General Administration Planning and Support Services	107,312,122.50	15,356,903.85	91,955,218.65	14
501014210	General Administration Planning and Support Services	107,312,122.50	15,356,903.85	91,955,218.65	14
	Education & Training Services	263,410,838.00	102,761,585.85	160,649,252.15	39
502014210	Promotion of Early Childhood Education	263,410,838.00	102,761,585.85	160,649,252.15	39
	Management and development of Sports & Sports facilities	54,800,000.00	2,180,500.00	52,619,500.00	4
503034210	Sports Development, Training & Competition	54,800,000.00	2,180,500.00	52,619,500.00	4
	Youth Training and Development	11,082,059.00	239,973.30	10,842,085.70	2
504014210	SPI Revitalization of Youth Polytechnics	11,082,059.00	239,973.30	10,842,085.70	2
	Management of County Affairs	253,666,975.00	139,622,530.65	114,044,444.35	55
701014210	Administration and Coordination of County Affairs	148,714,474.00	63,487,550.15	85,226,923.85	43
701034210	Sub County Administration	76,597,724.00	56,251,516.80	20,346,207.20	73
701044210	Coordination, Supervision and Human Resource Services	28,354,777.00	19,883,463.70	8,471,313.30	70
	Public Sector Advisory Services	14,398,511.00	6,773,008.10	7,625,502.90	47
703014210	Economic, Social & Political Advisory Service	2,445,981.00	186,900.00	2,259,081.00	8
703024210	County Policing	11,952,530.00	6,586,108.10	5,366,421.90	55
	Administration of Human Resources in County Public Service	30,944,637.00	20,927,580.25	10,017,056.75	68
704014210	Administration of Human Resources in County Public Service	30,944,637.00	20,927,580.25	10,017,056.75	68
	General Administration Planning and Support Services	228,435,160.00	62,755,592.15	165,679,567.85	27
705014210	Administration Services	187,483,413.00	57,239,992.15	130,243,420.85	31

705024210	System Security	40,951,747.00	5,515,600.00	35,436,147.00	13
	Public Finance Management	166,677,883.50	24,708,716.55	141,969,166.95	15
706014210	Budget Formulation Coordination and management	7,137,042.50	3,541,394.45	3,595,648.05	50
706024210	Resource Mobilization	51,034,042.50	7,440,863.35	43,593,179.15	15
706034210	Internal Audit	10,413,712.00	1,388,857.00	9,024,855.00	13
706044210	Procurement	14,849,744.50	1,877,657.95	12,972,086.55	13
706054210	Public finance and Accounting	23,429,029.00	3,349,501.00	20,079,528.00	14
706064210	Fiscal Planning	21,008,391.00	4,770,063.80	16,238,327.20	23
706074210	Monitoring & Evaluation /Statistical	21,189,256.00	662,200.00	20,527,056.00	3
706084210	Data Management	17,616,666.00	1,678,179.00	15,938,487.00	10
	Special Programs	15,118,649.00	1,972,387.30	13,146,261.70	13
712014210	Special Programs	15,118,649.00	1,972,387.30	13,146,261.70	13
	General Administration(Economic Planning and ICT)	4,933,169.50	1,797,758.60	3,135,410.90	36
713014210	General Administration (Economic Planning and ICT)	4,933,169.50	1,797,758.60	3,135,410.90	36
	General Administration Planning and Support Services	45,696,445.50	7,920,374.00	37,776,071.50	17
901014210	General Administration Planning and Support Services	45,696,445.50	7,920,374.00	37,776,071.50	17
		12,976,895.50	0	12,976,895.50	0
902014210	Conservation of Heritage	525,000.00	0	525,000.00	0
902024210	Development and Promotion of Culture	1,986,380.50	0	1,986,380.50	0
902034210	Social Welfare and Gender	6,750,000.00	0	6,750,000.00	0
902044210	Community Mobilization and Development	3,715,515.00	0	3,715,515.00	0
		2,265,000.00	0	2,265,000.00	0
903014210	Development and management for sports facilities	2,265,000.00	0	2,265,000.00	0
		27,901,387.00	0	27,901,387.00	0
904014210	General Administration Planning and Support Services (Sports)	27,901,387.00	0	27,901,387.00	0
	General Administration Planning and Support Services	18,619,128.50	656,660.00	17,962,468.50	4
1001014210	Administration	18,619,128.50	656,660.00	17,962,468.50	4
	Environmental Management	128,275,246.50	1,072,409.40	127,202,837.10	1
1002014210	Pollution control& monitoring	126,279,886.50	621,800.00	125,658,086.50	0

1002024210	Forests Conservation and Management	1,995,360.00	450,609.40	1,544,750.60	23
	Conservation and Management of Natural Ecosystem	6,052,863.00	0	6,052,863.00	0
1003024210	Control of soil erosion	2,670,623.00	0	2,670,623.00	0
1003034210	Mining Services	1,641,614.00	0	1,641,614.00	0
1003044210	Water Catchment and Protection Services	1,740,626.00	0	1,740,626.00	0
		109,714,741.00	46,540,946.90	63,173,794.10	42
1004014210	Storm water management	8,362,358.00	424,700.00	7,937,658.00	5
1004024210	Water and sanitation services	101,352,383.00	46,116,246.90	55,236,136.10	46
	Grand Total	3,449,969,457.50	1,212,164,899.35	2,237,804,558.15	35

Source: Samburu County Treasury

Programs and sub-programs with high level of implementation based on absorption rates were: County referral Services and free primary health care in the programs of Health curative at 86% and 77 % respectively of budget allocation. Some programs and sub-programs recorded the lowest absorption rate as zero percent.

The overall absorption rate was 17 % and several subprograms had remarkable absorption rates across all departments for the first quarter.

Key Observations

In the course of implementation of the County budget, the following key observations have been noted;

- a) Low absorption rate of development funds in the first quarter of FY 2024/25 as indicated by the figure of Kshs.**154** million which is **7** percent of the annual development budget allocation **Kshs.2.257** billion.
- b) The performance of own source revenue in first quarter of FY 2024/25 is **Kshs.100.8** million against an annual projection of **Kshs.281** million and an average quarterly target of Ksh.**70.25** million representing **36** percent of the annual target and **143** percent of quarterly target, this is a remarkable improvement from the Department